



ASSISTANT SECRETARY OF DEFENSE  
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SPECIAL OPERATIONS  
& LOW INTENSITY  
CONFLICT

**MAY 23 2005**

MEMORANDUM FOR: SEE DISTRIBUTION

SUBJECT: Regional Defense Counterterrorism Fellowship Program Interim  
Guidance Memorandum No. 1

- REFERENCES:
- (a) DoD Directive 5111.10, "Assistant Secretary of Defense for Special Operations and Low-Intensity Conflict (ASD (SO/LIC)), March 22, 1995
  - (b) USD (Policy) memorandum, "Regional Defense Counterterrorism Fellowship Program," March 22, 2002
  - (c) SecDef Washington DC 251853ZMAR03, "Implementation Guidance for Regional Defense Counterterrorism Fellowship Program"
  - (d) DSCA message 0409271859Z "Implementation Guidance Message Number Two for Regional Defense Counterterrorism (CT) Fellowship Program, DSCA Policy 04-40
  - (e) 10 U.S.C. 2249c
  - (f) USD (Policy) memorandum "Policy Guidance for the Regional Centers for Security Studies" January 28, 2005

Pursuant to references (a) and (b), the following interim guidance for the Regional Defense Counterterrorism Fellowship Program (CTFP) is provided. This guidance supersedes references (c) and (d) to the extent they are inconsistent with this memorandum.

The CTFP is a Department of Defense (DoD) security cooperation program authorized initially in the Department of Defense Appropriations Act, 2002, Public Law 107-117, and permanently authorized in the National Defense Authorization Act for Fiscal Year 2004, Public Law 108-136 (10 U.S.C. 2249c), reference (e). This legislation allows the DoD to provide foreign military officers, ministry of defense officials, and foreign security officials education and training to enhance regional cooperation in the Global War on Terrorism (GWOT). This authority complements other existing programs, such as International Military Education



and Training (IMET), and authorizes the Secretary of Defense to expend Title 10 funds to cover these education and training costs.

The CTFP is focused on developing partnerships that will interlock with overall U.S. efforts in combating terrorism. Filling a unique educational niche, the CTFP will be utilized in conjunction with other engagement tools, e.g., IMET, Joint Combined Exchange Training (JCETs), Subject Matter Expert Exchanges (SMEEs), Counter Narco Terrorist (CNT) training, Cooperative Threat Reduction (CTR)-related training, and Defense and Military Contacts (DMC) programs.

The goals of the CTFP are to:

- Build the counterterrorism capabilities and capacities of partner nations;
- Build and strengthen a global network of combating terrorism experts and practitioners committed to participation in support of U.S. efforts against terrorists and terrorist organizations; and
- Counter ideological support for terrorism.

Education and training will be a mixture of existing, traditional programs and activities designed to strengthen individual, country, and regional combating terrorism capabilities and capacities.

The CTFP may provide education and training to foreign military officers, ministry of defense officials, and foreign security officials. Education and training may be provided at U.S. military educational institutions, regional centers, conferences, seminars, or other education and training programs. A prerequisite for CTFP funding for an education or training activity is that the event will provide unique combating terrorism education or training as identified by the Combatant Command and approved by the Office of the ASD(SO/LIC). The CTFP may pay for all costs associated with such education and training, including, but not limited to, transportation, travel and subsistence, related orientation programs (such as English language training), course curriculum development, program management, and the costs of U.S. military personnel and civilian officials whose participation directly contributes to the education and training of the foreign participants.

Pursuant to reference (a), ASD(SO/LIC), under the Under Secretary of Defense for Policy, serves as the senior policy official for the CTFP and provides guidance to the Director of the Defense Security Cooperation Agency (DSCA), who is responsible for program execution and administration. The Combatant Commanders are responsible for developing annual CTFP plans in their areas of

responsibility. Separate planning notification will be provided annually for this effort in coordination with DSCA prior to the Training Program Management Reviews (TPMRs).

The ASD(SO/LIC) will exercise policy oversight of the CTFP through the Deputy Assistant Secretary of Defense for Special Operations and Combating Terrorism (DASD(SO&CT)), who will set program goals and objectives, establish priorities, and coordinate the integration of CTFP into the security cooperation efforts of the Combatant Commands.

The DASD(SO&CT), in coordination with the Director of DSCA, will establish procedures for the CTFP, to be disseminated under separate cover. Additionally, the DASD(SO&CT) will:

- Request DSCA, as required, to integrate the CTFP into future training and fiscal management software, and provide appropriate training on those systems to Combatant Command CTFP coordinators. The CTFP will fund all costs related to these efforts;
- Coordinate with Joint Special Operations University (JSOU) regarding development of programs and courses that address academic gaps in the combating terrorism-related education and training available to international students;
- Ensure that courses and other activities, and the individual students selected for participation in the CTFP, meet the applicable requirements of law and DoD policy and fulfill the goals of the program;
- Will approve each proposed CTFP education and training course or event, and the candidates for participation in such course or event, in coordination with the Office of the General Counsel of the Department of Defense;
- Participate in the TPMRs to ensure that the CTFP is integrated into the annual security assistance training cycle;
- Participate in DSCA-sponsored annual training policy meetings and other meetings involving the CTFP program;
- Establish partnerships with academic institutions and manage CTFP invitational programs;

- Establish interagency relationships in support of combating terrorism education and training and represent the CTFP in interagency groups; and
- Prepare the annual CTFP report to Congress and the CTFP portion of the Foreign Military Training Report to Congress.

The Director of DSCA, in coordination with the ASD(SO/LIC), will:

- Issue CTFP execution and administration guidance with specific instructions for the Military Departments, Combatant Commanders, security assistance officers, and education and training institutions; and
- Establish financial processes and procedures for the CTFP.

Additionally, the Director of DSCA will:

- Oversee the execution and administration of CTFP education and training programs and activities in accordance with this guidance;
- Capture appropriate student and country data necessary for DASD(SO&CT) to prepare the annual CTFP report to Congress, as well as the CTFP data portion of the annual Foreign Military Training Report to Congress;
- Administer CTFP funds and use existing financial systems to execute programs and obligate funds;
- Be responsible for ensuring fiscal accountability and for ensuring that funds are obligated in compliance with applicable law and DoD policy; and
- Provide technical support for CTFP management systems, which currently includes the use of the DSCA security assistance network web-based system (SANWeb) to provide worldwide access to training data for the CTFP. The SANWeb provides a mechanism for tracking and managing both the CTFP candidate nomination process and the Military Education and Training Team application process (both processes to be defined under separate cover).

Regional Combatant Commanders will support the CTFP within their areas of responsibility, and ensure coordination with ASD(SO/LIC) to allow integration

of the CTFP into Combatant Commander regional security cooperation plans. Combatant Commander CTFP plans will show clear linkage to other regional security cooperation goals.

The CTFP complements the five regional centers for security, defense, and strategic studies, helping them achieve their core objectives in each of the Combatant Commands as stated in reference (e).

The Commander, U.S. Special Operations Command (USSOCOM), will advise and assist other Combatant Commanders in developing CTFP plans that are focused on combating terrorism.

This guidance is effective immediately, and will be consolidated in a forthcoming DoD issuance.

My point of contact for this guidance is Ms. Lisa Moskowitz, CTFP Program Director, (703) 697-3033/696-7744.

A handwritten signature in black ink, appearing to read 'T. O'Connell', with a long horizontal stroke extending to the right.

Thomas W. O'Connell

Attachments  
As stated

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